# MATTHEW C. STEPHENSON

#### HENRY L. SHATTUCK PROFESSOR OF LAW, HARVARD LAW SCHOOL

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# CURRICULUM VITAE

## **Professional Positions**

Harvard Law School

- Professor of Law, 2010-present
- Assistant Professor of Law, 2005-2010
- Law Clerk, Justice Anthony M. Kennedy, United States Supreme Court, 2004-2005

Law Clerk, Senior Judge Stephen F. Williams, United States Court of Appeals for the District of Columbia Circuit, 2003-2004

## Education

Harvard University, Ph.D. (Political Science), 2003

Harvard Law School, J.D., magna cum laude, 2003

Harvard College, B.A. (East Asian Studies), magna cum laude, 1997

### Books

LEGISLATION AND REGULATION, 5<sup>TH</sup> EDITION (Foundation Press, forthcoming 2025) (1<sup>st</sup> edition 2010, 2<sup>nd</sup> edition 2013, 3<sup>rd</sup> edition 2017, 4<sup>th</sup> edition 2021) (with John F. Manning)

## **Articles and Book Chapters**

- Workarounds in American Public Law, 103 TEXAS LAW REVIEW 503 (2025) (with Daniel A. Farber & Jonathan S. Gould)
- The Incompatibility of Substantive Canons and Textualism, 137 HARVARD LAW REVIEW 515 (2023) (with Benjamin Eidelson)
- The Anti-Democratic Major Questions Doctrine, 2022 SUPREME COURT REVIEW 1 (2023) (with Jody Freeman)
- The Untapped Potential of the Congressional Review Act, 59 HARVARD JOURNAL ON LEGISLATION 280 (2022) (with Jody Freeman)

- Taming Systemic Corruption: The American Experience and Its Implications for Contemporary Debates, 155 WORLD DEVELOPMENT 105755 (2022) (with Mariano-Florentino Cuellar)
- Democratizing the Senate from Within, 13 JOURNAL OF LEGAL ANALYSIS 502 (2021) (with Jonathan S. Gould & Kenneth A. Shepsle)
- Honey and Poison: On Corruption, LIBERTIES 1(4): 135–67 (2021)
- A Proposal for a Global Database of Politically Exposed Persons, 56 STANFORD JOURNAL OF INTERNATIONAL LAW 153 (2021) (with Ruta Mrazauskaite)
- Corruption as a Self-Reinforcing "Trap": Implications for Reform Strategy, 35 WORLD BANK RESEARCH OBSERVER 192 (2020)
- "How Should *Lava Jato* End?" in Paul Lagunes & Jan Svejnar eds., CORRUPTION AND THE *LAVA JATO* SCANDAL IN LATIN AMERICA 213-226 (2020) (with Jessie W. Bullock)
- The Qualities of Public Servants Determine the Quality of Public Service, 2019 MICHIGAN STATE UNIVERSITY LAW REVIEW 1177 (2019)
- "Standing Doctrine and Anticorruption Litigation: A Survey," in OPEN SOCIETY FOUNDATIONS, LEGAL REMEDIES FOR GRAND CORRUPTION: THE ROLE OF CIVIL SOCIETY (2019), pp. 38-52
- "Beware Blowback: How Attempts to Strengthen FCPA Deterrence Could Narrow the Statute's Scope," in Jennifer Arlen ed., THE RESEARCH HANDBOOK ON CORPORATE CRIME AND FINANCIAL MISDEALING (2018)
- "Corruption and Democratic Institutions: A Review and Synthesis," in Susan Rose-Ackerman & Paul Lagunes eds., GREED. CORRUPTION, AND THE MODERN STATE (2015), pp. 92-133
- The Welfare Effects of Minority-Protective Judicial Review, 27 JOURNAL OF THEORETICAL POLITICS 499 (2015) (with Justin Fox)
- The Constraining, Liberating, and Informational Effects of Non-Binding Law, 31 JOURNAL OF LAW, ECONOMICS & ORGANIZATION 320 (2015) (with Justin Fox)
- Legislation & Regulation and Reform of the First Year, 65 JOURNAL OF LEGAL EDUCATION 45 (2015) (with John F. Manning)
- *Over-Accountability*, 6 JOURNAL OF LEGAL ANALYSIS 185 (2014) (with Jacob E. Gersen)

- Does Separation of Powers Promote Stability and Moderation?, 42 JOURNAL OF LEGAL STUDIES 331 (2013)
- Can the President Appoint Principal Executive Officers without a Senate Confirmation Vote?, 122 YALE LAW JOURNAL 940 (2013)
- Judicial Review as a Response to Political Posturing, 105 AMERICAN POLITICAL SCIENCE REVIEW 397 (2011) (with Justin Fox)
- Information Acquisition and Institutional Design, 124 HARVARD LAW REVIEW 1422 (2011)
- Judicial Deference to Inconsistent Agency Statutory Interpretations (with Yehonatan Givati), 40 JOURNAL OF LEGAL STUDIES 85 (2011)
- Seminole Rock's Domain, 79 GEORGE WASHINGTON LAW REVIEW 1449 (2011) (with Miri Pogoriler)
- Statutory Interpretation by Agencies, in DANIEL FARBER & ANNE JOSEPH O'CONNELL EDS., RESEARCH HANDBOOK ON PUBLIC CHOICE AND PUBLIC LAW 285 (Edward Elgar Publishing, 2010)
- Political Accountability under Alternative Institutional Regimes, 22 JOURNAL OF THEORETICAL POLITICS 139 (2010) (with Jide O. Nzelibe)
- Complementary Constraints: Separation of Powers, Rational Voting, and Constitutional Design, 123 HARVARD LAW REVIEW 617 (2010) (with Jide O. Nzelibe)
- Lobbyists as Imperfect Agents: Implications for Public Policy in a Pluralist System, 47 HARVARD JOURNAL ON LEGISLATION 1 (2010) (with Howell E. Jackson)
- Legal Realism for Economists, 23 JOURNAL OF ECONOMIC PERSPECTIVES 191 (2009)
  - Translated into Portuguese and reprinted as *Realismo jurídico para* economistas, 281 REVISTA DE DIREITO ADMINISTRATIVO 15 (2022) (Brazil)
- Chevron *Has Only One Step*, 95 VIRGINIA LAW REVIEW 597 (2009) (with Adrian Vermeule)
- The Price of Public Action: Constitutional Doctrine and the Judicial Manipulation of Legislative Enactment Costs, 118 YALE LAW JOURNAL 2 (2008)
- Optimal Political Control of the Bureaucracy, 107 MICHIGAN LAW REVIEW 53 (2008)

- Evidentiary Standards and Information Acquisition in Public Law, 10 AMERICAN LAW & ECONOMICS REVIEW 351 (2008)
- The Administrative Law of Borrowed Regulations: Legal Questions Regarding the Bankruptcy Law's Incorporation of IRS Standards, 1 NORTON BANKRUPTCY LAW ADVISER 1 (2008) (with Kristin E. Hickman)
- Bureaucratic Decision Costs and Endogenous Agency Expertise, 23 JOURNAL OF LAW, ECONOMICS & ORGANIZATION 469 (2007)
- Regulatory Quality under Imperfect Oversight, 101 AMERICAN POLITICAL SCIENCE REVIEW 605 (2007) (with Ethan Bueno de Mesquita)
- Judicial Reform in Developing Economies: Constraints and Opportunities, in FRANÇOIS BOURGUIGNON & BORIS PLESKOVIC EDS., ANNUAL WORLD BANK CONFERENCE ON DEVELOPMENT ECONOMICS: BEYOND TRANSITION 311-328 (World Bank, 2007)
- The Strategic Substitution Effect: Textual Plausibility, Procedural Formality, and Judicial Review of Agency Statutory Interpretations, 120 HARVARD LAW REVIEW 528 (2006)
- A Costly Signaling Theory of "Hard Look" Judicial Review, 58 Administrative Law Review 753 (2006)
- Legislative Allocation of Delegated Power: Uncertainty, Risk, and the Choice Between Agencies and Courts, 119 HARVARD LAW REVIEW 1035 (2006)
- Legal Institutions and Informal Networks, 18 JOURNAL OF THEORETICAL POLITICS 40 (2006) (with Ethan Bueno de Mesquita)
- Public Regulation of Private Enforcement: The Case for Expanding the Role of Administrative Agencies, 91 VIRGINIA LAW REVIEW 93 (2005)
- Court of Public Opinion: Government Accountability and Judicial Independence, 20 JOURNAL OF LAW, ECONOMICS & ORGANIZATION 379 (2004)
- Mixed Signals: Reconsidering the Political Economy of Judicial Deference to Administrative Agencies, 56 ADMINISTRATIVE LAW REVIEW 657 (2004)
- "When the Devil Turns...": The Political Foundations of Independent Judicial Review, 32 JOURNAL OF LEGAL STUDIES 59 (2003)
  - Reprinted in JON R. BOND ET AL. EDS, INSTITUTIONAL GAMES AND THE U.S. SUPREME COURT (University of Virginia Press, 2006)

- A Tale of Two Theories: The Legal Basis for EPA's Proposed Revision to the Routine Maintenance, Repair, and Replacement Exception, and the Implications for Administrative Law, 33 ENVIRONMENTAL LAW REPORTER 10789 (2003)
- Informative Precedent and Intrajudicial Communication, 96 AMERICAN POLITICAL SCIENCE REVIEW 755 (2002) (with Ethan Bueno de Mesquita)
- A Trojan Horse Behind Chinese Walls?: Problems and Prospects of U.S.-Sponsored "Rule of Law" Reform Projects in the People's Republic of China, 18 UCLA PACIFIC BASIN LAW JOURNAL 64 (2000)
  - Updated and reprinted as "A Trojan Horse in China?", in THOMAS CAROTHERS ED., PROMOTING THE RULE OF LAW ABROAD: IN SEARCH OF KNOWLEDGE (2006)

## **Popular Media**

- *The Statistics That Came Out of Nowhere*, THE ATLANTIC (online) (March 12, 2023) (with Ray Fisman and Andrew Gelman)
- How a Little-Known Law Might Help Protect the 'Dreamers'. WASHINGTON POST (August 6, 2021) (with Jody Freeman)
- Don't Eliminate the Filibuster. Democratize It. WASHINGTON POST (April 6, 2021) (with Jonathan S. Gould & Kenneth A. Shepsle)

### **Short Comments and Replies**

- Law and Corruption, in Mark Pieth & Tina Søreide eds., THE ELGAR CONCISE ENCYCLOPEDIA OF CORRUPTION LAW (2023)
- Foreign Corrupt Practices Act, in Robert Barrington et al. eds., THE DICTIONARY OF CORRUPTION (2023)
- Corruption and Human Rights Exploring the Relationship, in GROUP OF STATES AGAINST CORRUPTION (GRECO), ANTI-CORRUPTION TRENDS, CHALLENGES AND GOOD PRACTICES IN EUROPE & THE UNITED STATES OF AMERICA (22<sup>ND</sup> GENERAL ACTIVITY REPORT (2021)) 19-21 (2022)
- Embedded Rules, 39 YALE JOURNAL ON REGULATION BULLETIN 59 (2021)
- When and Why Agencies Must Decide for Themselves: Judge Williams's Restrictive Approach to Administrative Subdelegation, 38 YALE JOURNAL ON REGULATION 752 (2021)

Public Register Pros Trump Cons, COMPLIANCE WEEK (July 26, 2019)

- The Costs of Voting Rule Chevron: A Comment on Gersen and Vermeule's Proposal, 116 YALE LAW JOURNAL POCKET PART 238 (2007)
- The Legislative Choice between Agencies and Courts: A Response to Farber and Vermeule, 119 HARVARD LAW REVIEW FORUM 183 (2006)

#### Work in Progress

- Implicit Delegation in the Gray Area: Judicial Review of Agency Interpretations After Loper Bright
- Strategic Decision-Making by Anticorruption Agencies (with Jeeyang Rhee Baum)
- Legal Rationales for Political Violence in Henry V and 2 Henry VI
- "The Law, Not I": Judgment, Responsibility, and the Personification of Law in Measure for Measure

#### **Reports and Policy Papers**

- "Specialised Anti-Corruption Courts: A Comparative Mapping," U4 Anti-Corruption Resource Centre Issue Paper (2022) (with Sofie Arjon Schutte) (original version 2016)
- "Unlocking the Potential of the Congressional Review Act," American Constitution Society Issue Brief (2022) (with Jody Freeman)
- "Democratizing the Filibuster," American Constitution Society Issue Brief (2021) (with Jonathan S. Gould and Kenneth A. Shepsle)
- "The Credibility of Corruption Statistics: A Critical Review of Ten Global Estimates," U4 Issue 2021: 3 (2021) (with Cecilie Wathne)
- "Ukraine's High Anti-Corruption Court: Innovation for Impartial Justice," U4 Anti-Corruption Resource Centre Brief (2020) (with Ivanna Y. Kuz)
- "An International Anti-Corruption Court? A Synopsis of the Debate," U4 Anti-Corruption Resource Centre Brief (2019) (with Sofie Arjon Schutte)
- "Specialised Anti-Corruption Courts: Philippines," U4 Anti-Corruption Resource Centre Brief (2016)
- "Specialised Anti-Corruption Courts: Slovakia," U4 Anti-Corruption Resource Centre Brief (2016)
- UNITED NATIONS OFFICE OF DRUGS AND CRIME, THE UNITED NATIONS CONVENTION AGAINST CORRUPTION: NATIONAL ANTI-CORRUPTION

STRATEGIES: A PRACTICAL GUIDE FOR DEVELOPMENT AND IMPLEMENTATION (2015) (with Richard E. Messick)

#### Selected Speeches and Testimony

- Keynote Address, Conference on "Innovation, Coordination, and Citizen Participation: Towards a National Anti-Corruption System," Guatemala City, Guatemala, November 12, 2024
- Chair Lecture, "Corruption and Anticorruption," November 24, 2019, Harvard Law School, Cambridge, MA
- Keynote Address, Third Judicial Forum on "Combating Corruption in a Democratic Rule of Law State," January 22-25, 2019, Brasilia, Brazil
- Keynote Address, Conference on "Academia Against Corruption in the Americas," June 22-23, 2018, Monterrey, Mexico
- Keynote Address, Chulalongkorn University Seminar on "Corporate Responsibilities and Practices in Anti-Corruption," May 25, 2018, Bangkok, Thailand
- Keynote Address, Social Integrity Architecture and Mechanism Design Lab Seminar on "Anti-Corruption Knowledge and Innovation," December 20, 2017, Bangkok, Thailand
- F.Y. Chang Memorial Lecture on "The International Fight Against Corruption: Where We've Been and Where We're Going," Dec. 6, 2017, Peking University, Beijing, People's Republic of China
- Invited Speech on "The FCPA and its Implications for China," 18<sup>th</sup> Annual Shenzhen Legal Form, June 23, 2016, Shenzhen, People's Republic of China
- Invited Speech on "Impunity as a Multiplier of Corruption," 6<sup>th</sup> Annual International Anticorruption Conference (CAAI), Feb. 2-4, 2016, Lima, Peru
- Keynote Address, International Bar Association Conference on "The Fight Against Corruption in Latin America," May 12-13, 2014, Mexico City, Mexico.
- Keynote Address, Conference on "A New Era for Public Sector Reform in the ASEAN Community", January 17-18, 2013, Bangkok, Thailand
- Keynote Address, 1<sup>st</sup> Annual Conference on Evidence-Based Anti-Corruption Policies (CEBAP), January 11-12, 2012, Bangkok, Thailand

Testimony before the U.S. House of Representatives Subcommittee on Courts, Commercial and Administrative Law, Hearing on "Formal Rulemaking and Judicial Review: Protecting Jobs and the Economy with Greater Regulatory Transparency and Accountability," May 31, 2011, Washington, D.C.

#### **Other Professional Activities**

- Consultant on anticorruption and legal/judicial reform, various projects and clients (including World Bank, International Monetary Fund, UN Office of Drugs & Crime, UN Development Programme, Transparency International, U4 Anticorruption Resource Centre, Open Society Foundation, others)
- Board Member, Transparency International-Ukraine, 2020-present
- American Bar Association Rule of Law Initiative, Expert Working Group on Building International Cooperation to Enhance Anti-Corruption Activities in Central America, 2021
- Visiting Scholar, Chulalongkorn University Faculty of Law, Bangkok, Thailand, January–June 2023
- Visiting Professor, Peking University School of Transnational Law, Shenzhen, People's Republic of China, recurring (2010–present)
- Visiting Professor, FGV Direito Rio, Rio de Janeiro, Brazil, May 2018, March 2019
- Visiting Professor, International Anti-Corruption Academy, Summer Academy, Laxenburg, Austria, July 2015
- Visiting Professor, Semaine Doctorale Intensive, Science Po, Paris, France, May 2013, December 2022
- Visiting Fellow, Becker Friedman Institute, University of Chicago, April 2010
- Visiting Professor, Tsinghua University, Beijing, People's Republic of China, June 2009
- Rapporteur, Access to Justice Working Group, United Nations High-Level Commission on the Legal Empowerment of the Poor, 2006-2007

#### Journal and Editorial Positions

Editor-in-Chief, *Global Anticorruption Blog* (www.globalanticorruptionblog.com), 2014–present. Co-Founder and Host, KickBack: The Global Anticorruption Podcast, 2019–2023

Editorial Board, Journal of Theoretical Politics, 2009-2011

Referee: American Journal of Political Science; American Law & Economics Review; American Political Science Review; European Law Journal; Harvard Law Review; International Studies Quarterly; Journal of Empirical Legal Studies; Journal of Law, Economics & Organization; Journal of Legal Analysis; Journal of Legal Studies; Journal of Politics; Journal of Public Economics; Journal of Theoretical Politics; Law & Society Review; Political Research Quarterly; Public Choice; Regulation & Governance; Review of Law & Economics; Social Science Quarterly

### **Professional Associations**

- Advisory Board, Interdisciplinary Corruption Research Network, 2016present
- Advisory Board, Institute for Corruption Studies, Illinois State University, 2016-present
- International Bar Association, Anti-Corruption Committee
- U.N. Office of Drugs & Crime, Anti-Corruption Academic Initiative
- Transparency International Anti-Corruption Solutions and Knowledge (ASK) Network of Experts